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1970/01/17



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NODE REVIEW

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Cat. B

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Reviewed by: Raymond L. Perkins FSO-2

Date: 5/28 1975

SUBJ: Guidance for 135th Sino-US Ambassadorial Meeting

1. US opening statement is designed to set atmosphere for future meetings. In consonance with guidance given you for January 8 meeting, emphasis is on a new beginning in our relationship and our hope that ideological differences will not stand in way of progress on concrete state-to-state relations. While we anticipate Chinese will come primarily to listen, they will undoubtedly feel constrained to raise at minimum questions of alleged US occupation of Taiwan and charges of US air and sea intrusions. You should avoid being drawn into polemics, but should feel free to probe and inquire into any constructive statements Chinese may make.

Text of opening statement follows with unnecessary words omitted.

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EA/ACA:DMAnderson:lgr

DRAFTING DATE

1-14-70

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20708

APPROVED BY

The Secretary

CLEARANCES

EA - Amb. Brown *m*
EA - Mr. Green *m*
ACDA - Mr. Farley *m*
S/S - Mr. ~~Brown~~ Brown *m*EA/ACA - Mr. Kreisberg *m*
EUR - Mr. Swank *m*
J - Amb. Johnson *m*
White House - Dr. Kissinger *m*

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QUOTE INTRODUCTION

2. Mr. Charge d'Affaires. Today marks first opportunity for both of us to represent our respective governments in a formal meeting. In our informal conversations December 11 and January 8, however, I described to you the general spirit with which President Nixon has instructed me to approach this meeting today. I observed that the US wished to improve relations between our two countries, that it did not seek to stand in isolation from China or to join in any condominium with the Soviet Union directed against China.

arrange more in Southeast Asia

Specifically we do not support

~~and that~~ proposed the Brezhnev doctrine.

3. It is my Government's hope that today will mark a new beginning in our relationship. It is our hope that together we can take a fresh and constructive look at whole range of possibilities for improvement of relations between our two

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countries. We hope to explore what practical steps we can take to eliminate many of barriers to those understandings from which our two countries could mutually benefit. We do not deny that there are serious differences between our two Governments. But we believe that we should make every effort possible to overcome these and that it should be possible to make progress in this effort.

US Posture in Asia

4. The US intends to honor its commitments but the US has no intention of attempting, either unilaterally or in concert with others, to exclude People's Republic of China from developing normal, friendly relations with its Asian neighbors and pursuing its own legitimate national interests in this area. It is in this sense that I believe that whatever constructive contribution your Government

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can make toward reaching just and equitable peace in the area and in easing legitimate concerns of other Asian governments would contribute toward more rapid achievement of goal of a reduction of military tension in the area and a reduced American military presence in Southeast Asia, which we recognize is near the southern borders of China.

Proposals for Improved Contacts

5

H. We are prepared to discuss with you any proposals designed improve relations and reduce tensions between our two countries. These might include agreements on trade, renunciation of use of force, and matters related to disarmament. Other subjects for discussion might be exchange of reporters, scholars, scientists, medical personnel

CHAPTER 8

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SUMMARY

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and scientific information. As recently as November 25, 1968, your proposal for resumption of these meetings referred to desirability of concluding agreement on five principles of peaceful coexistence. There may be other topics your Government would like to propose. Those I have mentioned are all specific areas in which we feel that early and meaningful progress can be achieved. Perhaps even more important, however, is achievement through our frank discussions at these meetings of understanding between our two governments on our objectives in Asia, their limits, and our mutual acceptance of fact that improvement in our relations serves interests of both our countries. It is my Government's sincere belief substantive political dialogue can and should be significant contribution toward this goal.

Trade

6

8. Since coming to office in January 1969, President Nixon has taken several actions that give concrete expression to

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our hope that barriers to normal intercourse between our two peoples can gradually be lowered. On July 21 of last year my Government eased its regulations on travel to People's Republic of China and amended its long standing trade restraints. On December 19 a further and more significant ~~amendment~~ ^{expansion} of our trade controls was announced. We now prepared, should you be interested, to discuss whole question of trade between our two countries and settlement of outstanding debts and obligations.

Taiwan

7
8. Mr. Charge d'Affaires. Without doubt ~~single~~ most complex problem existing between our two sides is question of Taiwan and United States relationship with Republic of China. The United States will continue to maintain its friendly relations with the Government in Taipei and honor its commitment to that Government ~~in Taipei and throughout~~ ~~commits itself to assist~~ to assist it in defending

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Taiwan and the Pescadores from military attack. However, US position in this regard is without prejudice to any future peaceful settlement between the Government ~~a~~ in Taipei and your Government. ~~XXXXXXXXXXXXXX~~
~~XXXXXXXXXXXXXX~~
~~XXXXXXXXXXXXXX~~
~~XXXXXXXXXXXXXX~~
~~XXXXXXXXXXXXXX~~ Our only concern is that this issue not be resolved by force ^{in fact} of arms. In this same spirit we will also not support and/will ~~XXXXXXXX~~ oppose any offensive military action from Taiwan against mainland. Limited US military presence on Taiwan is not threat to security of your Government, and it our hope that as peace and stability in Asia grow, we can reduce those facilities on Taiwan that we now have.

Disarmament

8

8. Mr. Charge d'Affaires. Problem of controlling weapons of mass destruction is vital question for peoples of every

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The talks on disarmament started last year between US and Soviet Union

are:

monopoly of US and Soviet Union or to threaten any other

country. I made it abundantly clear in my statement to you

of January 8, and US has stated as clearly as possible

publicly, that it does not intend to interfere in disputes

of others or seek to gain advantage from them. We think

disarmament is matter of ~~vigil~~ vital concern to welfare of

both our peoples and would welcome an expression of interest.

on part of your Government in commencing bilateral discussions.

between our two governments on subject.

Prisoners

—

~~XIX~~ My Government and people of US welcomed release December

7 of Bessie Hope Donald and Simeon Baldwin who inadvertently

CHAPTER 13

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ANSWER KEY

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entered Chinese-claimed territorial waters while sailing from Hong Kong to Macau. There remains, however, long-standing question of remaining Americans being held in prison by your authorities. Anyone familiar with American people of all political views will agree that question of US citizens imprisoned or missing in China is one of great concern to them. Forward movement on this issue, through release of those now held or, at minimum, through identification of those held and permission for visits by family members, would be constructive move toward improved relations between our two countries.

10

XII. Mr. Charge d'Affaires. If as these talks progress it would seem to be useful and your Government would so desire, my Government would be prepared to consider sending a representative to Peking for direct discussions with your officials or receiving a representative from your Government in Washington for more thorough exploration of any of the subjects

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I have mentioned in my remarks today or other matters on which we ~~may~~ might agree.

Conclusion

II

XX. In any event, in closing, Mr. Charge'd'Affaires, I would like to restate once again my Government's hope that regular contacts between us can take place at frequent intervals and that these talks will enable us to move toward new phase in Sino-American relations based on mutual respect.

END QUOTE

12

XX. In responding to issues we anticipate Chinese will raise, you should draw on following points:

a. Taiwan

In response to charges that US occupying Taiwan, you should simply reiterate remarks in opening statement, (para 8) stressing that limited US military installations not intended as threat to China and hope that as peace and stability in Asia grow we can reduce those facilities we now have there.

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b. Air and Sea Intrusions

In reply to charges that US aircraft and ships have intruded into China's territorial airspace and waters and that they have harassed and strafed Chinese fishermen, you should point out that we had made careful investigation of each of their charges, and in nearly every case we have found that there was a difference of information on exact circumstances of alleged intrusion or incident. Remind them that we have proposed procedure for joint investigation of these incidents and state we still feel this would be best way to avoid these misunderstandings. In any event we have ~~xxm~~ taken number of steps designed to minimize accidental encounters or intrusions.

c. Peaceful Coexistence

If Chinese propose reaching agreement on five principles of peaceful coexistence as suggested in their November 25, 1968 note to us, you should probe for as many details as possible, indicate our general desire for progress toward our under-

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standing of what they mean by peaceful coexistence, and indicate that you will transmit their proposal to your Government.

d. US-Soviet Collusion
charges

Chinese may raise ~~XXXXXX~~/of US-Soviet collusion on disarmament and other matters. You should deny charges and emphasize that we seek to improve relations with all states, including Soviets and People's Republic of China. We do not support Brezhnev doctrine re intervention in Socialist states or Soviet collective security plan, nor do we seek to capitalize on Sino-Soviet differences. We intend to push ahead on arms limitations with the Soviet Union because it has indicated willingness to do so. We would welcome a similar expression of interest from People's Republic of China.

e. Viet-Nam

Unlikely Chinese will dwell at length on Viet-Nam and you

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should avoid being drawn into polemics on subject.

f. Japan and Okinawa Reversion

Far from colluding with Japan for "new aggression" in Asia, US hopes to develop a cooperative effort with Japan to improve economic conditions and speed peaceful economic development in the region to the benefit of all its peoples. Peaceful progress in the region should also be welcomed by the PRC. Reversion of Okinawa to Japanese administrative control restores effective Japanese sovereignty over territorial historically Japanese.

13

XX. EA/ACA Director Kreisberg and Donald Anderson will join you as advisor and interpreter respectively for meeting.

GP-1.

END

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